## ҚАЗАҚСТАН РЕСПУБЛИКАСЫ ҰЛТТЫҚ ҒЫЛЫМ АКАДЕМИЯСЫНЫҢ Абай атындағы Қазақ ұлттық педагогикалық университетінің

# ХАБАРШЫСЫ

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#### THE ANALYSIS OF THE CONSUMER BASKET INKAZAKHSTAN

**Abstract.** The article describes the methodology for assessing the actual consumer basket, including a questionnaire of monthly consumer spending of the household and an algorithm for calculations. The results of a survey of 500 households of Kazakhstan in 2021 are presented. The actual structure of the consumer basket, as well as the structure of its two components - food and non-food consumer basket - is shown. The average value of actual household expenditures per member amounted to 89.3 thousand tenge, which is more than twice the minimum wage - 42.5 thousand tenge. Also, the ratio established by the government between expenditures on food and non-food products does not correspond to the actual data. Thus, it is proved that the method used in Kazakhstan for calculating the subsistence minimum does not correspond to the minimum actual consumer expenditures of households per member. It is proposed to use the proven technique for calculating the consumer basket, the size of which corresponds to the needs of a person in development.

**Key words:** Minimum wage, consumer basket, food basket, subsistence minimum, welfare, household, wages, social standards, education spending, health care spending.

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#### ҚАЗАҚСТАНДАҒЫ ТҰТЫНУ СЕБЕТІНЕ ТАЛДАУ

**Аннотация.** Мақалада үй шаруашылығының ай сайынғы тұтыну шығындарының сауалнамасы мен есептеу алгоритмі кіретін нақты тұтыну себетін бағалау әдістемесі сипатталған. Қазақстанда 2021 жылы 150 үй шаруашылығына жүргізілген сауалнама нәтижелері ұсынылған. Тұтыну себетінің нақты құрылымы, сондай-ақ оның екі компонентінің - азық-түлік және азықтүлік емес тұтыну себетінің құрылымы көрсетілген. Бір мүшеге шаққанда үй шаруашылықтарының нақты шығындарының орташа мәні 89,3 мың теңгені құрады; бұл ең төменгі жалақының екі еселенгенінен 42,5 мың теңгеге артық. Сондай-ақ, үкімет белгілеген азық-түлік пен азық-түлік емес тауарларға арналған шығыстар арасындағы үкімет белгілеген ара-қатынасы нақты деректерге сәйкес келмейді. Осылайша, Қазақстанда қолданылатын ең төменгі күнкөріс деңгейін есептеу әдісі үйдің бір мүшесіне шаққандағы ең төменгі нақты тұтыну шығындарына сәйкес келмейтіні дәлелденді. Тұтыну себетін есептеудің дәлелденген әдістемесін қолдану ұсынылады, оның көлемі адамның даму қажеттіліктеріне сәйкес келеді.

**Түйін сөздер:** ең төменгі жалақы, тұтыну себеті, азық-түлік себеті, өмір сүру құны, әл-ауқат, үй шаруашылығы, жалақы, әлеуметтік стандарттар, білім беру шығындары, денсаулық сақтау шығындары.

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## АНАЛИЗ ПОТРЕБИТЕЛЬСКОЙ КОРЗИНЫ В КАЗАХСТАНЕ

Аннотация. В статье описана методика оценки фактической потребительской корзины, включающая анкету месячных потребительских расходов домохозяйства и алгоритм вычислений. Представлены результаты анкетирования 500 домашних хозяйств Казахстана в 2021 году. Показана фактическая структура потребительской корзины, а также структура двух ее составляющих – продовольственной и непродовольственной потребительской корзины. Среднее значение фактических расходов домохозяйств на одного своего члена составили 89,3 тыс. тенге, что более чем в два раза превышает минимальную заработную плату – 42,5 тыс. тенге. Также не соответствует фактическим данным установленное Правительством соотношение между расходами на продовольственные и непродовольственные товары. Таким образом, доказано, что используемая в Казахстане методика вычисления прожиточного минимума не соответствует минимальным фактическим потребительским расходам домохозяйств на одного своего члена. Предложено использовать опробованную методику для вычисления потребительской корзины, размер которого соответствует потребностям человека в развитии.

**Ключевые слова:** минимальная заработная плата, потребительская корзина, продовольственная корзина, прожиточный минимум, благосостояние, домашнее хозяйство, заработная плата, социальные стандарты, расходы на образование, расходы на здравоохранение.

Introduction. The ILO World Wage Report notes that during 2016-2019, wage growth around the world fluctuated between 1.6-2.2% (excluding China, the value of the indicator was 0.9-1.6%) (ILO, 2021). It also highlights that the economic crisis caused by the COVID-19 pandemic has led to a slowdown in average wage growth (in the first half of 2020) in two-thirds of all countries for which data are available.

And in Kazakhstan, the wages of most of the workers are decreasing (Shaukenova, 2018; Picodi, 2021). Low wages and a high level of inequality have a negative impact not only on the social well-being of the population, but also on the development of the economy. Low wages hinder the involvement of workers in science-intensive industries or high-tech industries. The reason is obvious - work using the latest achievements of science and technology cannot be cheap, as it requires highly qualified specialists who want decent pay for their work.

In Kazakhstan, one of the obstacles to bringing the level of wages in line with the real needs of workers and their families is the lack of a legally established methodology for calculating the minimum wage. In 2020, the value of this social standard amounted to 20% of the average salary, which is significantly lower than the generally recognized decent or sufficient level. Over the past 20 years, this figure has fluctuated between 16.0–23.3%.

In accordance with Article 11 of the Law of the Republic of Kazakhstan "On Minimum Social Standards and Their Guarantees", one of the labor standards is the minimum monthly wage (MW). The minimum wage is established by the Law "On the republican budget". There is no information in the public domain on the basis of which parameters and variables the minimum wage is calculated, the amount of which for 2020-2021 is 42.5 thousand tenge or in terms of US dollars does not exceed \$100, which corresponds to the penultimate place among EAEU countries.

In Kazakhstan, there is no officially approved methodology for calculating the minimum wage. The development of a methodology will be mandatory for the government of Kazakhstan if the parliament ratifies the ILO Convention No. 131 "On the establishment of minimum wages with particular regard to developing countries" (hereinafter referred to as the Convention). When developing a methodology, the provision of Article 3 of the Convention should be implemented, according to which the factors taken into account in determining the level of the minimum wage should include, as far as possible and acceptable in accordance with national practice and conditions, "... the needs of workers and their families, taking into account the general level wages in the country, the cost of living, social benefits and the comparative standard of living of other social groups" (ILO, 2022a). To prepare for the ratification of the Convention, ILO Recommendation No. 135 was adopted, the main provisions of which are as follows: "the establishment of the minimum wage

as a mandatory minimum for all has two main goals, and the first of them is to be one of the measures to combat poverty and meet the needs of all workers and their families" (ILO, 2022b).

According to Article 104 of the Labor Code of the Republic of Kazakhstan, the minimum wage cannot be lower than the subsistence minimum. There are several methods for calculating the living wage in the world. Among them: statistical; sociological (based on surveys of various segments of the population about the lowest incomes necessary and sufficient for life); resource; normative (the consumer basket is calculated based on the norms). In Kazakhstan, the normative method is used, in which the subsistence minimum is set based on the volume and content of the consumer basket.

According to the Law "On Minimum Social Standards and Their Guarantees", the subsistence minimum is the minimum monetary income per person, equal in value to the cost of the minimum consumer basket and represents the minimum set of food products, goods and services necessary to ensure human life, in kind and value terms. The consumer basket consists of: food basket; a fixed share of spending on non-food goods and services.

In 2015, the rules and procedure for calculating the subsistence minimum were approved, and a fixed share of expenditures on non-food goods and services was established (hereinafter referred to as the Rules (2015)). However, the government recognizes the insufficiency of the established set of food products, goods and services to ensure human life. In addition, the fixed share of expenditures on the minimum necessary non-food goods and services is recognized as low. Thus, the task is to develop and test the methodology for calculating the subsistence minimum to be used as a guideline for setting the minimum wage. The second task of the research follows from the first - the estimation of the monthly actual expenditures of households per member.

LLP "Institute for Research of Modern Society" (hereinafter – "MSSI") with the active assistance of the "Kazakhstan Confederation of Labor", the Commonwealth of Trade Unions of Kazakhstan "Amanat", the industry association of trade unions of health workers, the industry association of trade unions "Kazprofmetal" and the industry association of trade unions "Kasipkorgan" held household surveys to determine the actual structure and cost of the consumer basket. The work was carried out in preparation for consultations on the ratification of the ILO Convention No. 131 "On the establishment of minimum wages with particular regard to developing countries".

**Materials and methods.** The authors have previously conducted similar studies, which were summarized and published in a scientific journal (Kazhyken & Satpayeva, 2019).

To collect information on the actual structure of consumer spending of households, a questionnaire was developed, as well as the TSE-21-MSSI calculation algorithm based on Microsoft Excel. Respondents (surveyed households) were offered two versions of the questionnaires.

The first option is an electronic questionnaire, which is a spreadsheet adapted with Microsoft Excel. The second option was a paper questionnaire that respondents filled out by hand, scanned or photographed, and emailed to MSSI. Next, MSSI specialists reformatted the received questionnaires into a Microsoft Excel spreadsheet. Questionnaires consist of two parts: "food basket" and "non-food basket". Each basket is structured in detail by item of expenditure (food; services; non-food items). Respondents were offered a list of 149 food items, as well as a list of 25 groups of non-food products and services.

The questionnaires are designed to collect household expenditure data only and were completed by one member of the household. Instructions for filling out were included with the questionnaires. The survey was carried out for 6 months: from February 1 to July 30, 2021 with a monthly frequency. A total of 150 households took part in the survey. For the entire period of research, 900 completed questionnaires were received.

As the main digital platform for collecting and systematizing personal data, the "Content management system (CMS)" is taken - a computer program used to provide and organize the process of creating, editing and managing content. This system allows you to deploy a site of any content, in any language and for any tasks that have text, photo and video content. The electronic questionnaire, instructions for filling out and other information for the respondent were placed at the domain name <a href="https://anketa.hostenko.net">https://anketa.hostenko.net</a>. Each spreadsheet found its own row in the TSE-21-MSSI table, where calculations took place in accordance with the developed algorithm.

For informative and flexible design of research materials, appropriate plugins were used, including the main plugin - WPFORMS, which allows you to create a survey or questionnaire system, collect data, consolidate data and further transfer for processing. All survey data was automatically collected in Google Spreadsheets.

The adopted approach made it possible to conduct a survey regardless of the place and time of conducting and did not require significant time to obtain data. In addition, the format of the collected data and their storage made it possible to perform calculations without loss of quality, significantly speeding up the processing time. The transmission of the results of the survey was carried out automatically, for which the presence of the recipient's e-mail address was sufficient.

The system administrator could provide remote access to view and download data, both in full and in part. Additional channels of communication with the technical support of the resource were also provided through the Whatsapp and Telegram social networks, as well as online contact forms for additional questions about the survey.

During the test procedures for the preparation of the survey, a number of innovations were introduced, which made it possible to obtain accurate data, as well as ensured the simplicity of filling out the questionnaires by respondents:

- the input data must have the correct units of measurement;
- questions should be divided into groups for correct processing and further generalization;

- complex questions should have explanations, including examples of filling. Calculations were carried out monthly based on the results of the survey for the past month. For each month, sequentially calculated:
  - the actual cost of the consumer basket of each surveyed household;
  - the cost of the consumer basket per household member;
  - the cost of the consumer basket per person in general for all surveyed households.

**Results and discussion.** A survey of households was conducted to estimate their monthly actual expenses per member. The value of this indicator is close to the average real expenditure per capita in Kazakhstan in the corresponding month or the average for the period.

The calculation results showed that in the first half of 2021, the actual cost of the consumer basket per person in general for all surveyed households increased from 84,377 tenge in February to 91,486 tenge in June, and in July it slightly decreased to 89,936 tenge (picture 1). At the same time, there is a trend of monthly growth in consumer spending. For the specified period, the average value of the cost of the consumer basket per person in general for all surveyed households was 89,318 tenge (\$209.4), of which 33,797 tenge (\$79.2) or 37.8% accounted for food, non-food goods and services - 55,521 tenge (\$130.2) or 62.2%. Thus, the real expenses of the average participant in the survey are twice as high as the official subsistence level.



Figure 1. The cost of the consumer basket on average per member of the surveyed households (tenge)

For the purposes of international comparison, the cost of the consumer basket was recalculated in US dollars (Figure 2). The figures show low levels of consumption in the surveyed households (even at purchasing power parity).



Figure 2. The cost of the consumer basket on average per member of the surveyed households (in US dollars)

It should be noted that the survey mainly involved employees of industrial enterprises and budgetary organizations (health, education), living in different regions of the country. Therefore, we can assume that the figures obtained as a result of the calculations are close to the average values for the country. The figures indicate a low level of consumption in the country as a whole, that is, they give a real picture of the standard of living of the population.

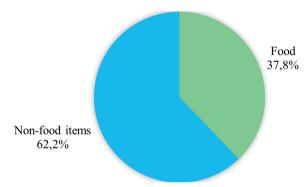


Figure 3. Structure of the consumer basket of surveyed households in 2021

Similar studies were carried out in 2016, the results of which are published on the website www.mssi.kz (MSSI, 2022). According to their results, the share of spending on food products and non-food products in the amount of consumer spending amounted to 37.4% and 62.6%, respectively. In 2021, the shares of these types of expenses amounted to 37.8% and 62.2%, respectively (Figure 3). Thus, we observe an almost exact coincidence of the structure of the actual consumer basket in 2016 and 2021, which indicates a relative stability in the distribution of income for the purchase of food and non-food products.

Interesting generalizations are provided by comparing a number of main comparable indicators obtained as a result of two studies (Table 1). The ratio of the minimum wage (established by law for the financial year) to the cost of the actual consumer basket in 2016 and 2021 was 47.4% and 47.6%, respectively. It was noted above about the coincidence of the shares of food and non-food products in the structure of the consumer basket. Interesting generalizations are provided by comparing the structure of the non-food basket for two years. A significant increase in the share of expenditures can be noted: for education services (by 2.45 times); for healthcare services (1.8 times); to pay for housing and communal services (1.53 times); for communication services (1.5 times). The figures suggest that the COVID-19 pandemic has made adjustments to the consumer preferences of Kazakhstanis.

Table 1.Main comparable indicators

Indicator	Unit ofmeasurement	2016	2021
The cost of the consumer basket on average per member of the	tenge	48 218	89 318
surveyed households	U.S. dollars	140,9	209,4

Minimumwage	tenge	22 859	42 500
	U.S. dollars	66,8	99,6
Ratio of minimum wage to actual consumer spending	%	47,4	47,6
Share of food spending in total consumer spending	%	37,4	37,8
Share of spending on non-food items in total consumer spending	%	62,6	62,2
Including	%		
- to buy clothes and shoes	%	11,2	12,1
- forcommunicationservices	%	3,3	2,2
- foreducationservices	%	9,8	4,0
- forhealthcareservices	%	5,0	2,8
- for housing and communal services	%	8,1	5,3

It is important to emphasize that the 2021 questionnaire differs significantly from the 2016 questionnaire, therefore, even if the calculation methodology is retained, the results obtained should be interpreted taking into account differences in the questionnaire structures. In particular, the 2021 questionnaire is more detailed in terms of the structure of non-food products, that is, a fairly detailed distribution of expenses by groups of goods and services that were identified as a result of the 2016 surveys was proposed. Thus, the developed method of questioning and the calculation algorithm give more accurate values of the share of costs for various types of non-food products.

The 2021 questionnaire did not ask about loans taken from banks by households and the amount of monthly payments to repay them. These types of household costs should be studied separately using a specially developed methodology.

In 2021, calculations were not made by regions due to the insufficient number of questionnaires. However, it can be assumed that, as in 2016, the Mangistau region, as well as the cities of Astana and Almaty, have the highest values of actual consumption expenditures. Kostanay, North-Kazakhstan and Kyzylorda oblasts have the lowest values of household expenditures.

As a result of processing the questionnaires, the actual structure of consumption of food products was determined, which includes 149 items (Table 2). The structure of the food basket provides information on the distribution of expenditures by major groups of food products. In particular, flour and flour products account for 8.17% of the food basket. Expenditure on meat and meat products amounted to 31.6%, while almost 12.5 percentage points (or 40% of the expenses of this group) fall on the purchase of beef meat. The share of milk and dairy products was 12.3%, vegetables - 9.52%, fruits - 8.35% and berries - 3.95%. The structure of the food basket is subject to monthly fluctuations, which reflects the seasonal reduction in price or rise in price of products. In addition, it should be taken into account that in the summer months the consumption of vegetables, fruits, berries and drinks increases. The methodology can provide more detailed information for the analysis of seasonal changes in consumer preferences and their impact on the dynamics of spending on a number of groups of food and non-food products.

Table 2. Structure of the food basket (percentage)

Foodgroup	Name of food	Food %
	Wheatflour	1,83
	Baguette, loaf	0,30
	Baursaks	0,13
	Buns	0,25
	Cookies, gingerbread	1,13
	Pies, pies	0,26
Flourandflourproducts	Spaghetti	0,54
	Crackers, dry	0,05
	Dough	0,14
	Cake	0,96
	Ryebread	0,59
	Wheatbread	1,64
	Otherflourproducts	0,35
	Vermicelli, pasta, etc.	1,11
	Buckwheat	0,51
	Peas	0,18
Cereals	Semolina	0,17
Cereais	Oatmeal	0,29
	Millet	0,12
	Rice	0,97
	Othercereals	0,44
	Ayran, kefir, ryazhenka	1,16
	Cheese	0,24
	Yogurt	0,63
	Koumiss	0,68
	Butter	1,58
	Milk	2,51
Milkanddairyproducts	Ice cream	0,57
Willkallddaifyproducts	Cream	0,32
	Sourcream	1,21
	Processedcheese	0,35
	Hard cheese	1,47
	Cottagecheese	0,97
	Shubat	0,26
	Otherdairyproducts	0,35
	Animalfat	0,11
	Margarine	0,19
Fatsandvegetableoils	Vegetableoil	1,86
1 aisanuvegetäuteulis	Oliveoil	0,31
	Otheroils	0,18
	Other oil and fat products	0,30
Most most readucts 1	Ham	0,34
Meat, meat products and eggs	Bolledsausage, sausages	1,33
2553	Smokedsausage, servelat	1,53
	Lambmeat	3,14

	Meatbeef	12,45
	Horsemeat	4,34
	Porkmeat	1,17
	Poultrymeat	3,43
	Meat products (minced meat, etc.)	1,53
	Semi-finished meat products (dumplings, manti, etc.)	0,42
	Organmeats	0,08
	Eggs	1,54
	Other meat products and eggs	0,34
	Caviar	0,33
	Crabs, crayfish	0,11
	Shrimps	0,12
E: 1 1 C 1	Freshandchilledfish	0,90
Fishandseafood	Frozenfish	0,65
	Cannedfish	0,17
	Smokedfish	0,21
	Otherseafood	0,28
	Belyash, pizza, cheburek, etc.	0,54
	Meatproducts	0,39
	Semi-finishedproducts, dumplings	0,45
	Other	1,33
Culinaryproducts	Shiver	0,12
	Soups	0,15
	Kissel	0,10
	Otherculinaryproducts	0,24
	Eggplant	0,23
	Broccoli	0,11
	Mushrooms	0,11
	Cannedmushrooms	0,04
	Greenery	0,32
	Zucchini	0,12
	Potato	1,62
	Potatochips	0,19
	Cabbage	0,19
	Onion	0,56
** . 11 1 1	Carrot	<del>                                     </del>
Vegetables, herbs,	Canned vegetables and vegetable salads	0,73
mushrooms	Cucumbers	1,23
	Sweet pepper	
	* * * *	0,41
	Tomatoes(tomatoes) Radish	1,56
		0,16
	Radish	0,11
	Lettuceleaves	0,19
	Beet	0,28
	Seeds	0,15
	Pumpkin	0,13
	Others	0,53

		2.25
	Avocado	0,08
	Oranges	0,79
	Bananas	0,93
	Pear	0,50
	Garnet	0,25
	Kiwi	0,29
	Lemon	0,35
Fruit	Tangerines	1,06
	Nut	0,62
	Peaches, apricots	0,19
	Driedfruits	0,49
	Driedapricots	0,47
	Cannedfruits	0,01
	Persimmon	0,27
	Apples	1,67
	Otherfruits	0,38
	Watermelon	0,35
	Melon	0,23
	Grape	0,33
	Cherry	0,23
Berries	Raisin	0,56
Derries	StrawberryRaspberry	0,39
	Plum	0,25
	Dates	0,23
	Cherries	0,61
	Othersberries	0,77
	Tea	0,93
Teacoffee	Coffee	0,54
	Other	1,18
	Tablewine	0,34
	Kvass	0,15
	Coca-cola, sprite, fanta, etc.	0,55
	Lemonade	0,35
Beverages	Mineral water	0,50
	Beer	0,51
	Syrup	0,17
	Juices	0,65
	Otherdrinks (exceptalcoholic)	0,30
	Adjika	0,13
	Mustard	0,08
	Ketchup	0,24
	Black pepper	0,16
Seasonings, spices	Bakingsoda	0,09
<b>.</b> .	Salt	0,08
	Sauce, mayonnaise	0,17
	Vinegar	0,10
	Tomatopaste	0,38

	Otherspices	0,42
	Waffles	0,43
	Jams, preserves	0,17
	Kozinaki	0,30
	Candy caramel	0,97
Sweets	Candy chocolate	1,12
	Honey	0,65
	Sugar	0,84
	Halva	0,19
	Othersweets	0,58

Table 3.Structure of the actual non-food basket in comparable indicators (percentage)

Indicator	2016	2021
Transport services and own car maintenance	7,1	15,6
Communication and cable TV expenses	5,3	3,6
Tuition costs (including travel expenses to the place of study and housing rent)	15,6	6,4
Payment for utilities, purchase of fuel (coal, firewood), electricity, water supply, etc.	12,9	8,5
Medical services and purchase of medicines	8,0	4,5
Buyingclothesandshoes	17,9	19,4
Household expenses (household chemicals, personal hygiene items, dishes, etc.)	12,8	11,8
Televisions, computers, furniture and other durable goods	13,1	13,2
Other	7,3	17

When processing the questionnaires, it was found that as the number of household members increases, the unit costs for food products decrease, and the unit costs for non-food products increase accordingly. Probably, the increase in the number of household members is mainly due to the increase in the number of children, which leads to an increase in the costs of education, health care, communications, etc. This issue also requires detailed study.

A significant part of the consumer basket is made up of expenses that can be called "expenses for human development", including expenses for: communication services; education; health; tourism and active recreation; as well as the purchase of a TV, computer, books, magazines and stationery, etc. (Table 4). The totality of these expenditures can be called the "human development budget". According to the survey, its size was 55,521 tenge per month on average per household member or 62.2% of the consumer basket. In other words, the value of the minimum wage (42,500 tenge) is insufficient even to meet the minimum human development needs (55,521 tenge).

Table 4. Shares of non-food items in the cost of the non-food basket of the surveyed households (percentage)

				- 1	
$N_{\underline{0}}$	Nameofexpenses	%	№	Nameofexpenses	%
1	Transport servicecosts	5,0	14	Furniture, household items, carpets, etc.	5,5
2	Communication servicecosts	3,6	15	Textileproducts	1,8
3	Petexpenses	1,2	16	Householdelectricalappliances	2,4
4	Expenses for housing and communal services	8,5	17	Glass products	1,3

5	Education spending	6,4	18	Tools andfixtures	1,4
6	Health spending	4,5	19	Detergents and cleaning products, hygiene items	3,4
7	Expenses for personal and other services	4,9	20	Small householditems	1,5
8	Spendingon tourism and active recreation	3,0	21	Sparepartsforvehicles	5,3
9	Clothingandclothingmaterials	5,0	22	TV, computers, etc.	3,8
10	Outerwear	7,2	23	Otherdurablegoods	3,9
11	Shoes	5,4	24	Books, magazinesandstationery	1,0
12	Accessoryitems	1,9	25	Fuelexpenses (total)	5,2
13	Materialsfor maintenance and repair of housing	6,9			

The living wage is the lowest level consumer budget, allowing to satisfy only the most urgent physiological needs of a person. The living wage is equal to the cost of the minimum consumer basket. To raise the subsistence level, it is necessary to increase the cost of the minimum consumer basket, primarily by expanding the range of food and non-food products and services, as well as their consumption rates. In most developed countries, the food basket is regularly reviewed.

Due to the epidemiological situation in the country, the subsistence minimum was increased by 10%, or from 29,698 tenge (\$76.31) in 2019 to 32,668 tenge (\$79.11) in 2020. According to the Bureau of National Statistics of the Republic of Kazakhstan, the cost of living for the first half of 2021 amounted to 35,325 tenge (\$82.46). Compared to the same period in 2020, the value of the indicator increased by 12.3%.

In Kazakhstan, a low standard of consumption of food and non-food goods and services is used to calculate the minimum consumer basket. The normative-statistical (combined) method is used: only the food basket is calculated according to the norms. The norms of physiological requirements for nutrients for various socio-demographic groups of the population are developed by the Academy of Nutrition. The amount of expenses for non-food goods and services is determined by increasing the cost of the minimum food basket by a fixed share (percentage), which is established on the basis of the existing structure of expenses of low-income families.

So, the subsistence minimum is calculated according to an outdated method, so its value is much less than the real average expenses per member of the population of surveyed households. From the beginning of 2022, the living wage will be increased following the increase in the minimum wage to 60,000 tenge, but these quantitative changes will not ensure an increase in the well-being of the population and an improvement in the quality of life. The gap between human development needs and minimum social standards, such as the poverty line, is too high.

The poverty line is the minimum amount of monetary income per person, set as a criterion for determining the amount of targeted social assistance. The poverty line in Kazakhstan is set at 70% of the regional subsistence level. In 2018, the poverty line was raised from 40% to 50% of the subsistence level. Then in April 2019, the poverty

line was set at 70% of the subsistence level. Currently, the poverty line in Kazakhstan is only 25.5 thousand tenge (\$59.53) per month.

The Government of Kazakhstan has announced a systematic increase in the minimum wage. In particular, it plans to study the main approaches and mechanisms for increasing the minimum wage in order to improve the methodology for its calculation. At the same time, he emphasizes that the issue of increasing the minimum wage will be considered depending on the economic situation in the country and the real possibilities of the state budget: "The government will study the macroeconomic consequences, after which the necessary measures will be taken to improve the welfare of citizens of the Republic of Kazakhstan" (Mamin, 2021).

**Conclusion.** The following conclusions have been made based on the study performed:

- 1. Real consumer spending and the structure of the consumer basket of an average member of the population of surveyed households differ significantly from the parameters used by the authorized state bodies to assess the subsistence minimum. According to the approved standards, the consumer basket consists of 55% of food products and 45% of the cost of non-food products and services. The performed calculations revealed that in fact the consumer basket consists of 37.8% of food products and 62.2% of expenditures on non-food products and services. In 2016, these figures were 37.4% and 62.6%, respectively.
- 2. The minimum consumer basket does not provide a decent level of consumption for members of the vast majority of households, and limits their ability to develop. It is necessary to improve the methodology for calculating the consumer basket, in particular, to introduce the concept of consumer development budget. The consumer development budget is a consumer basket of a higher level than the one used to calculate the subsistence minimum. The structure and cost of the consumer basket of development must be sufficient not only for the simple reproduction of the labor force and the satisfaction of basic human needs necessary to restore his physical and intellectual strength, but also be sufficient for his development.

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## мазмұны

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